Steering the volume of services – the Swedish perspective

Lars Sandman, Professor and Director

National Centre for Priorities in Health, Linköping university

Västra Götaland region

Socialstyrelsens ethics council

SBUs scientific council

New Therapies council

Sahlgrenska university hospital ethics council



Today's talk

- The health care system in Sweden
- Mechanisms of steering volume of services
- Challenges before Corona
- Coping with Corona
- Changes to come

Sweden – a heterogenous country?



- Sweden about 10 million inhabitants
- About 11% of GDP spent on healthcare ≈ 550 billion SEK ≈ 54 billion €
- 21 self-governing regions
- Rationale: adapt to the populations needs in their region
- Main bulk of healthcare is publicly financed through taxation at regional and state level
 - 85% public spending
 - 14% private fees
 - 1 % private insurance etc.(2019)

Governance

- Swedish government / parliament rule by legislation and state funding
- Guidelines from Swedish healthcare authorities often followed – but the regions can decide differently
- Regions collect taxes for the main bulk of funding for healthcare – decide on what should be offered – politial bodies /in co-operation with the administrative/professional level
- Volume of services formally decided at the regional level
- BUT there are some mechanisms to reduce the potential heterogeneity of the system

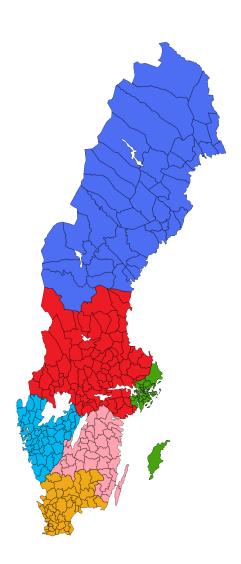
Priorities – ethics platform

- Ethics principles for priority setting 1997 part of healthcare legislation:
 - Human Dignity: All humans are equal and have the same right independent of social standing or position
 - Defines what we cannot take into account:
 - Social situation/ Economic situation/ Chronological age/ Previous life style
 - Needs-Solidarity: Resources should be spent on the persons with the greatest needs
 - Cost-Effectiveness: Reasonable relation between cost and effect of a treatment
 - Rank ordering of principles

A special case for (some) harmaceuticals

- Dental and pharmaceuticals benefits agency
 - Make reimbursement decisions for prescription drugs
 - Use the ethics platform operationalized:
 - Severity of condition
 - Effect of treatment
 - Cost-effectiveness
 - Thresholds: 1 000 000 SEK/QALY ≈ 100 000 €/QALY (conditions with high severity)
 - Orphan drugs: 2 000 000 SEK/QALY ≈ 200 000€/QALY

Sweden – towards national equality



- National guidelines for different disease areas at National Board or Health and Welfare –
 2004
- Failed regional reform 2007 still led to 6 healthcare regions to increase equality and effectiveness
- Patient Act right to seek (some) healthcare in other regions – 2014
- New Therapies council joint regional guidelines on new and challenging pharmaceuticals - 2015
- New system for national knowledge management with ≈ 25 different disease/professional areas – mapped at the regional level - 2016
- MedTech council regional guidelines on new medtech – 2019
- National expert group for horizontal priority setting - 2020

Challenges before the corona

- Resources in relation to needs and demand
 - Staffing situation
 - New therapies gene/cell-therapies
- Sub optimal (?) primary care a strong incentive to move towards close care (care in the vicinity of people) - from hospital /specialist care
- Availability (at least when it comes to primary care - chronic conditions)

Coping with corona

- Fairly open society no hard lock-downs
- High spread and mortality in elderly care
- Lack of crisis preparation we discontinued much of our civil defence and crisis preparation in the beginning of 2000 – turning to just-in-time philosophy
- Small number of intensive care beds in an international comparison – managed to increase that capacity
- Total mortality until now: 14 000 15 000
- Developed priority guidelines for intensive care and routine care to handled redistribution

Coping with corona

- Redistribution of resources to covid-care + disease containment – led to postponed healthcare:
 - Surgery orthopedics, "QoL-surgery"
 - Cardiology
 - Primary care
 - Screening program
 - Etc.

Challenges ahead?

- Postponed healthcare needs health effects?
- The move towards close care
- Horizontal priority setting new therapies, new initiatives from the national knowledge management structure – given resource situation
- Creating a more resilient healthcare system
 - for crises

lars.sandman@liu.se

www.liu.se

